
FINANCIAL STATEMENT with
INDEPENDENT AUDITOR'S REPORT
YEAR ENDED DECEMBER 31, 2015

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INDEPENDENT AUDITOR'S REPORT

Board of County Commissioners County of Edwards, Kansas

We have audited the accompanying fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances of Edwards County, Kansas, as of and for the year ended December 31, 2015, and the related notes to the financial statement.

Management's Responsibility for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the *Kansas Municipal Audit and Accounting Guide* as described in Note A; this includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statement that is free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on the financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the *Kansas Municipal Audit and Accounting Guide*. Those standards require we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note A, the financial statement is prepared by the County on the basis of the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide*, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note A and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of Edwards County, Kansas as of December 31, 2015, or changes in financial position and cash flows thereof for the year then ended.

Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the financial statement referred to above presents fairly, in all material respects, the aggregate cash and unencumbered cash balances of Edwards County, Kansas as of December 31, 2015, and the aggregate receipts and expenditures for the year then ended in accordance with the financial reporting provisions of the *Kansas Municipal Audit and Accounting* Guide described in Note A.

Other Matters

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances (basic financial statement) as a whole. The summary of regulatory basis expenditures actual and budget, individual fund schedules of regulatory basis receipts and expenditures, and schedule of regulatory basis receipts and disbursements – agency funds (Schedules 1. 2 and 3 as listed in the table of contents) are presented for analysis and are not a required part of the basic financial statement, however are required to be presented under the provisions of the Kansas Municipal Audit and Accounting Guide. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statement. information has been subjected to the auditing procedures applied in the audit of the basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statement or to the basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statement as a whole, on the basis of accounting described in Note A.

Supplementary Information (continued)

The 2014 column presented in the individual fund schedules of regulatory basis receipts and expenditures (Schedule 2 as listed in the table of contents), upon which we rendered an unmodified opinion dated June 9, 2015 is also presented for comparative analysis and is not a required part of the 2015 basic financial statement. The 2014 basic financial statement and our accompanying report are not presented herein, but are available in electronic form from the web site of the Kansas Department of Administration, at the following link: http://admin.ks.gov/offices/chief-financial-officer/municipal-services/municipalaudits. Such 2014 comparative information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the 2014 basic financial statement. The 2014 comparative information was subjected to the auditing procedures applied in the audit of the 2014 basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the 2014 basic financial statement or to the 2014 basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the 2014 comparative information is fairly stated in all material respects in relation to the 2014 basic financial statement as a whole, on the basis of accounting described in Note A.

Kennedy McKee & Company LLP

June 22, 2016

SUMMARY STATEMENT OF RECEIPTS, EXPENDITURES AND UNENCUMBERED CASH REGULATORY BASIS

For the Year Ended December 31, 2015

<u>Funds</u>	Beginning unencumbered cash balance	Prior year canceled encumbrances	Receipts
General fund	\$ 156,138	\$ -	\$ 2,174,801
Special purpose funds:			
Road and bridge	74,653	-	1,192,339
Noxious weed	10,988	-	77,823
Employee benefits	146,485	-	981,514
Health	53,996	-	221,540
Hospital maintenance	3,448	-	299,616
Special drug and alcohol	4,444	-	4,383
Special parks and recreation	8,972	-	527
Noxious weed capital outlay	13,664	-	15,000
Edwards County 911	99,470	-	50,233
Non-budgeted special purpose funds:			
Economic development	-	-	40,000
Lef and diversion	4,043	-	8,359
Special law enforcement	9,921	-	-
Micro Ioan	20,077	-	5,302
Start up loan	-	-	1,220
Special highway improvement	100,846	-	199,004
Special machinery	237,702	_	166,779
Multi-year capital improvement	480,464	_	149,605
Equipment reserve	466,907	-	112,567
Retainage contracts	707	_	1,474
Deeds technology	21,160	_	8,143
Concealed carry handgun	4,428	_	163
Emergency preparedness	4,990	_	-
Offender registration	4,320	_	1,020
Clerks technology	-	_	1,885
Treasurer technology	_	_	1,885
Prosecutor's training and assistance	2,065	_	868
Special motor vehicle	12,041		32,611
Total special purpose funds	1,785,791		3,573,860
Total reporting entity - excluding agency funds	\$ 1,941,929	\$ -	\$ 5,748,661

Composition of cash balance:

Cash on hand

Operating checking accounts

Interest bearing checking accounts

Certificates of deposit

Total cash Agency funds

Total reporting entity - excluding agency funds

The notes to the financial statement are an integral part of this statement.

STATEMENT 1

Expenditures	Ending unencumbered cash balance	Add encumbrances and accounts payable	Ending cash balance
\$ 2,087,924	\$ 243,015	\$ 49,530	\$ 292,545
1,178,058 76,496	88,934 12,315	14,905	103,839 12,315
879,955 208,176	248,044 67,360	9,441	257,485 67,360
300,000 6,948	3,064 1,879	-	3,064 1,879
3,375 18,798	9,499 25,289 130,905	- - -	9,499 25,289 130,905
38,261	1,739	-	1,739
5,613 - 445	6,789 9,921 24,934	- -	6,789 9,921 24,934
1,220 135,082	164,768	-	164,768
71,435 21,006	333,046 609,063	-	333,046 609,063
61,107 1,433 3,652	518,367 748 25,651	- - -	518,367 748 25,651
3,831	4,591 1,159		4,591 1,159
500 - -	4,840 1,885 1,885	- -	4,840 1,885 1,885
407 28,912	2,526 15,740	- 	2,526 15,740
3,044,710	2,314,941	24,346	2,339,287
\$ 5,132,634	\$ 2,557,956	\$ 73,876	\$ 2,631,832
			\$ 17,907 7,205,404 263,938 943,000
			8,430,249 (5,798,417)
			\$ 2,631,832

NOTES TO THE FINANCIAL STATEMENT

December 31, 2015

A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

This summary of significant accounting policies applied in the preparation of the accompanying financial statement is presented to assist in understanding the County's financial statement. The financial statement and notes are the representations of the County's management, which is responsible for their integrity and objectivity.

1. Municipal Financial Reporting Entity

Edwards County, Kansas, is a municipal corporation governed by an elected three-member commission. This regulatory financial statement does not include the following related municipal entities shown below. A related municipal entity is an entity established to benefit the County and/or its constituents.

Edwards County Hospital. The members of the governing board of the Hospital are appointed by the County Commissioners. Although the County Commissioners do not have the authority to modify or approve the Hospital's operating budget, the Hospital is fiscally dependent on the County because the County provides substantial support.

Edwards County Extension Council. The Extension Council has an elected board for its governing body. The County can impose its will on the Extension Council because it has the ability to modify or approve the operating budget of the Council. Because the Council receives substantial financial support from the County, it is fiscally dependent on the County, although it receives some other support.

Edwards County Historical Society. The Historical Society's governing body members are appointed by the County Commissioners. The Historical Society is fiscally dependent upon the County because the operating budget is approved by the County Commissioners and the County provides substantial financial support to the Historical Society.

Edwards County Fair Board. The Fair Board is fiscally dependent upon the County because the County provides substantial financial support.

2. <u>Basis of Presentation – Fund Accounting</u>

The accounts of the County are organized and operated on the basis of funds. In governmental accounting, a fund is defined as an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance related legal and contractual provisions. The minimum number of funds is maintained consistent with legal and managerial requirements.

The following types of funds comprise the financial activities of the County for the year ended December 31, 2015:

A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

2. <u>Basis of Presentation – Fund Accounting (continued)</u>

REGULATORY BASIS FUND TYPES

<u>General fund</u> – the chief operating fund. Used to account for all resources except those required to be accounted for in another fund.

<u>Special Purpose funds</u> – used to account for the proceeds of specific tax levies and other specific regulatory receipt sources (other than Capital Project and tax levies for long-term debt) that are intended for specified purposes.

<u>Agency funds</u> – funds used to report assets held by the municipal reporting entity in a purely custodial capacity (payroll clearing fund, tax collection accounts, etc.).

3. Regulatory Basis of Accounting and Departure from Accounting Principles Generally Accepted in the United States of America

The Kansas Municipal Audit and Accounting Guide (KMAAG) regulatory basis of accounting involves the recognition of cash, cash equivalents, marketable investments, and certain accounts payable and encumbrance obligations to arrive at a net unencumbered cash and investments balance on a regulatory basis for each fund, and the reporting of changes in unencumbered cash and investments of a fund resulting from the difference in regulatory basis receipts and regulatory basis expenditures for the fiscal year. All recognized assets and liabilities are measured and reported at cost, unless they have been permanently impaired and have no future cash value or represent no future obligation against cash. The KMAAG regulatory basis does not recognize capital assets, long-term debt, accrued receivables and payables, or any other assets, liabilities or deferred inflows or outflows other than those mentioned above.

The County has approved a resolution that is in compliance with K.S.A. 75-1120a(c), waiving the requirement for application of generally accepted accounting principles and allowing the County to use the regulatory basis of accounting.

4. Budgetary Information

Kansas statutes require that an annual operating budget be legally adopted for the general fund and special purpose funds (unless specifically exempted by statute). Although directory rather than mandatory, the statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

- a. Preparation of the budget for the succeeding calendar year on or before August 1st.
- b. Publication in local newspaper on or before August 5th of the proposed budget and notice of public hearing on the budget.
- c. Public hearing on or before August 15th, but at least ten days after publication of notice of hearing.
- d. Adoption of the final budget on or before August 25th.

A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

4. Budgetary Information (continued)

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in regulatory receipts other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication, the hearing may be held and the governing body may amend the budget at that time. There were no such budget amendments for this year.

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison schedules are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the regulatory basis of accounting, in which regulatory receipts are recognized when cash is received and expenditures include disbursements, accounts payable, and encumbrances, with disbursements being adjusted for prior year's accounts payable and encumbrances. Encumbrances are commitments by the municipality for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused budgeted expenditure authority lapses at year-end.

A legal operating budget is not required for agency funds and the following special purpose funds:

Economic Development
Lef and Diversion
Special Law Enforcement
Micro Loan
Start Up Loan
Special Highway Improvement
Special Machinery
Multi-Year Capital Improvement
Equipment Reserve

Retainage Contracts
Deeds Technology
Concealed Carry Handgun
Emergency Preparedness
Offender Registration
Clerks Technology
Treasurer Technology
Prosecutor's Training and Assistance
Special Motor Vehicle

Spending in funds which are not subject to the legal annual operating budget requirement is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body.

B. DEPOSITS AND INVESTMENTS

K.S.A. 9-1401 establishes the depositories which may be used by the County. The statute requires banks eligible to hold the County's funds to have a main or branch bank in the County, or in an adjoining county if such institution has been designated as an official depository, and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in excess of FDIC coverage. The County has no other policies that would further limit interest rate risk.

K.S.A. 12-1675 limits the County's investment of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. government securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The County has no investment policy that would further limit its investment choices.

Custodial credit risk - deposits. Custodial credit risk is the risk that in the event of a bank failure, the County's deposits may not be returned to it. State statutes require the County's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka, except during designated "peak periods" when required coverage is 50%. The County does not have a designated "peak period". All deposits were legally secured at December 31, 2015.

At December 31, 2015 the County's carrying amount of deposits, including certificates of deposit, was \$8,412,342 and the bank balance was \$8,564,178. Of the bank balance, \$2,831,564 was covered by federal depository insurance, and \$5,732,614 was collateralized with securities held by the pledging financial institution's agents in the County's name.

C. LONG-TERM DEBT

Changes in long-term liabilities for the County for the year ended December 31, 2015, were as follows:

<u>Issue</u>	Balance beginning of year	Additions/ net change	Reductions	Balance end of year	Interest paid
Capital leases: 2007 D6 Caterpillar Dozer Issued November 17, 2012 In the amount of \$190,816 At 3.2% interest					
Maturing October 12, 2017	<u>\$ 118,076</u>	<u>\$</u>	<u>\$ 38,125</u>	<u>\$ 79,951</u>	<u>\$ 3,778</u>

Current maturities of the capital lease and interest through maturity are as follows:

	P -	rincipal due	Ir —	nterest due	Total <u>due</u>
2016 2017	\$	39,345 40,606	\$	2,558 1,299	\$ 41,903 41,905
Total	\$	79,951	\$	3,857	\$ 83,808

D. INTERFUND TRANSACTIONS

Operating transfers were as follows:

<u>From</u>	<u>To</u>	<u>Amount</u>	Regulatory <u>authority</u>
General General General County Health County Health Special Motor Vehicle Road and Bridge Road and Bridge Noxious Weed	Multi-year Capital Improvement Equipment Reserve Economic Development Equipment Reserve Multi-year Capital Improvement General Special Highway Improvement Special Machinery Noxious Weed Capital Outlay	\$ 100,000 100,000 40,000 10,000 10,000 12,041 60,000 150,000 15,000	K.S.A. 19-120 K.S.A. 19-119 K.S.A. 79-1946 K.S.A. 19-120 K.S.A. 19-120 K.S.A. 8-145 K.S.A. 68-590 K.S.A. 68-141g K.S.A. 2-1318
Total operating tran	sfers	\$ 497,041	

Transfers to related municipal entities:

<u>From</u>	<u>To</u>	<u>Amount</u>
General General General Hospital Maintenance	County Fair Extension Council Historic Society Edwards County Hospital	\$ 11,000 123,794 8,000 300,000
Total transfers to rela	\$ 442,794	

E. CDBG LOANS

In 2004, the County issued a \$15,000 revolving loan to a local business from funds paid in retirement of original Community Development Block Grant revolving loans. The loan at six percent was to be repaid over a period of three years. Loan payments are \$456 per month, including principal and interest. At December 31, 2015 the loan was in default and the loan balance was \$9,927

In 2006, the County issued a \$15,000 revolving loan to a local business from funds paid in retirement of original Community Development Block Grant revolving loans. The loan at eight percent was to be repaid as follows: interest only payments for the first six months; loan payments of \$470 per month, including principal and interest for the next three years. At December 31, 2015 the loan was in default and the loan balance was \$14,628.

In 2012, the County issued a \$25,000 revolving loan to a local business from funds paid in retirement of original Community Development Block Grant revolving loans. The loan at three and a quarter percent is to be repaid over a period of five years. Loan payments are \$452 per month, including principal and interest. At December 31, 2015 the loan was in default and the loan balance was \$7,789.

In 2013, the County issued a \$20,000 revolving loan to a local business from funds paid in retirement of original Community Development Block Grant revolving loans. The loan at four and one-half percent is to be repaid over a period of five years. Loan payments are \$373 per month, including principal and interest. At December 31, 2015 the loan balance was \$12,534.

E. CDBG LOANS (CONTINUED)

In 2014, the County issued a \$14,568 revolving loan to a local business from funds paid in retirement of original Community Development Block Grant revolving loans. The loan at three and a quarter percent is to be repaid over a period of seven years. Loan payments are \$196 per month, including principal and interest. At December 31, 2015 the loan was in default and the loan balance was \$13,103.

F. DEFINED BENEFIT PENSION PLAN

Plan description. The County participates in the Kansas Public Employees Retirement System (KPERS), a cost-sharing multiple-employer defined benefit pension plan as provided by K.S.A. 74-4901, et seq. Kansas law establishes and amends benefit provisions. KPERS issues a publicly available financial report that includes financial statements and required supplementary information. KPERS' financial statements are included in its Comprehensive Annual Financial Report which can be found on the KPERS website at www.kpers.org or by writing to KPERS (611 S. Kansas, Suite 100, Topeka, KS 66603) or by calling 1-888-275-5737.

Contributions. K.S.A. 74-4919 and K.S.A. 74-49,210 establish the KPERS member-employee contribution rates. KPERS has multiple benefit structures and contribution rates depending on whether the employee is a KPERS 1, KPERS 2 or KPERS 3 member. KPERS 1 members are active and contributing members hired before July 1, 2009. KPERS 2 members were first employed in a covered position on or after July 1, 2009, and KPERS 3 members were first employed in a covered position on or after July 1, 2015. Effective January 1, 2015, Kansas law established the KPERS member-employee contribution rate at 6% of covered salary for KPERS 1, KPERS 2 and KPERS 3 members. Member contributions are withheld by the County and paid to KPERS according to the provisions of Section 414(h) of the Internal Revenue Code.

State law provides that the employer contribution rates for KPERS 1, KPERS 2 and KPERS 3 be determined based on the results of each annual actuarial valuation. Kansas law sets a limitation on annual increases in the employer contribution rates. The actuarially determined employer contribution rate (not including the contribution rate for the Death and Disability Program) and the statutory contribution rate was 9.48% for KPERS for the fiscal year ended December 31, 2015. Contributions to the pension plan from the County were \$154,201 for the year ended December 31, 2015.

Net Pension Liability. At December 31, 2015, the County's proportionate share of the collective net pension liability reported by KPERS was \$1,145,565. The net pension liability was measured as of June 30, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2014, which was rolled forward to June 30, 2015. The County's proportion of the net pension liability was based on the ratio of the County's contributions to KPERS, relative to the total employer and non-employer contributions of the local subgroup within KPERS. Since the KMAAG regulatory basis of accounting does not recognize long-term debt, this liability is not reported in this financial statement. The complete actuarial report including all actuarial assumptions and methods, and the report on the allocation of the KPERS net pension liability to all participating employers are publically available on the website at www.kpers.org or can be obtained as described above.

G. OTHER LONG-TERM OBLIGATIONS FROM OPERATIONS

Vacation leave - The County's policies regarding vacations permit non-elected employees to accumulate and carry over up to 120 hours of vacation. Upon termination or resignation from service with the County, employees are entitled to payment for all accrued vacation earned prior to termination or resignation, provided two weeks' notice is given.

Sick leave - The County's policies regarding sick leave permit non-elected employees on permanent status to accumulate 720 hours of sick leave. Upon termination or resignation from service with the County, employees are entitled to payment for fifty percent of accrued sick leave earned prior to termination or resignation, provided two weeks' notice is given.

Section 125 plan - The County offers a Section 125 flexible benefit plan to employees electing to participate. It is used for certain disability insurance premiums.

Other post employment benefits - As provided by K.S.A. 12-5040, the County allows retirees to participate in the group health insurance plan. While each retiree pays the full amount of the applicable premium, conceptually, the County is subsidizing the retirees because each participant is charged a level of premium regardless of age. However, at year-end, the cost of this subsidy has not been quantified in this financial statement.

Under the Consolidated Omnibus Budget Reconciliation Act (COBRA), the County makes health care benefits available to eligible former employees and eligible dependents. Certain requirements are outlined by the federal government for this coverage. The premium is paid in full by the insured.

H. CONTINGENCIES

The County receives Federal and State grants for specific purposes that are subject to review and audit by Federal and State agencies. Such audits could result in a request for reimbursement for expenditures disallowed under the terms and conditions of the appropriate agency. In the opinion of County management, such disallowances, if any, would not be significant.

During the ordinary course of its operations the County is a party to claims, legal actions and complaints. It is the opinion of the County's management and legal counsel that these matters are not anticipated to have a material financial impact on the County.

I. RISK MANAGEMENT

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; natural disasters; and medical needs of employees. The County participates in public entity risk pools to cover property, liability and worker's compensation claims. There have been no significant reductions in coverage from the prior year. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three years.

J. PUBLIC ENTITY RISK POOL

The County is a member of the Kansas Workers Risk Cooperative for Counties (KWORCC), a group funded pool for workers compensation coverage which was formed through the Kansas Municipal Group-Funded Pool Act, K.S.A. 12-2616, et seq. This is a public entity risk pool which operates as a common risk management and insurance program for member counties. The County pays an annual contribution to the Cooperative as determined by the Board of Trustees based upon experience modification factors, payroll audits and any other bases the Board considers appropriate. It is not possible to estimate the maximum contributions which could be required. KWORCC covers claims up to \$750,000 each and aggregate excess reinsurance provides aggregate coverage up to \$1,000,000. Except for required contributions, no member can be held responsible for any claims made against any other member.

The County is also a member of the Kansas County Association Multi-Line Pool (KCAMP), a group-funded pool for property, liability, crime and surety coverage which was formed through the Kansas Municipal Group-Funded Pool Act, K.S.A. 12-2616, et seq. This is a public entity risk pool which operates as a common risk management and insurance program for member counties. The County pays an annual contribution to the Pool as determined by the Board of Trustees. It is not possible to estimate the maximum contributions which could be required. KCAMP covers property loss up to the scheduled amount of values on file which is \$22,109,387, \$500,000 for liability and \$1,000,000 for crime. Excess reinsurance provides aggregate coverage up to \$3,000,000 for liability. Except for required contributions, no member can be held responsible for any claims made against any other member.

K. SUBSEQUENT EVENTS

Management has evaluated subsequent events through June 22, 2016, the date on which the financial statement was available to be used. Management's evaluation concluded that there are no subsequent events that are required to be recognized or disclosed in the financial statement.

REGULATORY – REQUIRED SUPPLEMENTARY INFORMATION

SUMMARY OF EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2015

<u>Funds</u>	Certified budget	Adjustr for qual budg cred	ifying jet	Total budget for comparison	Expendi charge to curr yea	able ent	fa	ariance vorable favorable)
General fund	\$ 2,206,940	\$	-	\$ 2,206,940	\$ 2,087	,924	\$	119,016
Special purpose funds:								
Road and bridge	1,185,100		-	1,185,100	1,178	,058		7,042
Noxious weed	91,850		-	91,850	76	,496		15,354
Employee benefits	1,045,000		-	1,045,000	879	,955		165,045
Health	196,450	33	3,865	230,315	208	3,176		22,139
Hospital maintenance	300,000		-	300,000	300	,000		-
Special drug and								
alcohol	12,000		-	12,000	6	,948		5,052
Special parks and								
recreation	10,000		-	10,000		-		10,000
Noxious weed								
capital outlay	8,664		-	8,664	3	,375		5,289
Edwards County 911	125,000			125,000	18	3,798		106,202
Total	\$ 5,181,004	\$ 33	3,865	\$ 5,214,869	\$ 4,759	,730	\$	455,139

GENERAL FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2015 (With Comparative Actual Totals for the Prior Year Ended December 31, 2014)

		2015			
	2014	Actual	Budget	Variance favorable (unfavorable)	
Receipts:					
Taxes:					
Ad valorem tax	\$ 1,485,248	\$ 1,507,075	\$ 1,518,339	\$ (11,264)	
Delinquent tax	21,401	22,213	15,000	7,213	
Motor vehicle tax	115,212	149,563	129,903	19,660	
Recreational vehicle tax	1,887	1,991	1,909	82	
16/20M truck tax	15,820	16,439	18,918	(2,479)	
In lieu of tax	1,162	10,439	800	(800)	
Interest on delinquent tax	28,080	- 16,182	20,000	(3,818)	
Shared revenue:	20,000	10, 102	20,000	(3,616)	
Local sales tax	189,431	217,434	170,000	47,434	
Mineral production tax	9,584	7,675	7,000	675	
Local alcohol tax	669	527	700	(173)	
Licenses, permits and fees:		v =.		()	
Mortgage registration fees	47,228	31,705	25,000	6,705	
County officer fees	21,025	30,436	22,000	8,436	
Other fees	16,090	14,850	10,000	4,850	
Charges for services:	. 5,555	,000	,	.,000	
Prisoner care	_	80	4,000	(3,920)	
Diversion fees	_	-	8,000	(8,000)	
Law enforcement contract	138,958	139,503	135,000	4,503	
Prairie dog reimbursement	-	1,418	1,000	418	
Interest	3,161	3,723	2,500	1,223	
Miscellaneous	2,616	1,946	2,000	(54)	
Transfer from special motor vehicle	11,115	12,041	12,000	41	
Total receipts	2,108,687	2,174,801	\$ 2,104,069	\$ 70,732	
Expenditures:					
·					
General government:	48,419	40.950	\$ 51,500	¢ 1650	
County clork	83,981	49,850 86,702	\$ 51,500 97,000	\$ 1,650 10,298	
County clerk		•			
County atterney	103,964	113,932	114,000	68 (4.275)	
County attorney	66,284 67,674	70,375	69,100	(1,275)	
Register of deeds	67,674	69,119	76,700	7,581	
District court	40,363	40,331	51,731	11,400	
Courthouse general	196,940	213,086	252,000	38,914	
Appraisal	123,399	115,797	130,500	14,703	
Extension council	10,231	10,180	11,000	820	

GENERAL FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2015 (With Comparative Actual Totals for the Prior Year Ended December 31, 2014)

			2015	
	2014	Actual	Budget	Variance favorable (unfavorable)
General government (continued):				
Zoning Election Insurance cost Soil conservation	\$ 2,665 29,551 79,515 22,955	\$ 2,691 22,292 79,642 27,955	\$ 3,500 34,000 85,500 27,955	\$ 809 11,708 5,858
	875,941	901,952	1,004,486	102,534
Public safety:				
Sheriff Emergency preparedness	505,955 8,249	490,333 7,356	610,260 10,000	119,927 2,644
	514,204	497,689	620,260	122,571
Health and welfare:				
Ambulance Mental health	74,868 26,000	75,000 26,400	84,000 26,400	9,000
Mental retardation	31,500	32,500	32,500	
	132,368	133,900	142,900	9,000
Public works: Prairie dog	380		<u>-</u>	
Culture and recreation:				
County fair	15,092	19,858	17,000	(2,858)
Sanitation:				
Solid waste disposal	148,478	151,731	239,500	87,769
Transfers out:				
Equipment reserve	100,000	100,000 100,000	-	(100,000)
Multi-year capital improvement Economic development	100,000 40,000	40,000	40,000	(100,000)
	240,000	240,000	40,000	(200,000)

GENERAL FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2015 (With Comparative Actual Totals for the Prior Year Ended December 31, 2014)

			2015	
	2014	Actual	Budget	Variance favorable (unfavorable)
Transfers to related municipal entities:				
County fair	\$ 10,870	\$ 11,000	\$ 11,000	\$ -
Extension council	113,500	123,794	123,794	-
Historical society	8,000	8,000	8,000	-
	132,370	142,794	142,794	
Total expenditures	2,058,833	2,087,924	\$ 2,206,940	\$ 119,016
Receipts over (under) expenditures	49,854	86,877		
Unencumbered cash, beginning of year	106,284	156,138	\$ 102,871	\$ 53,267
Unencumbered cash, end of year	\$ 156,138	\$ 243,015		

ROAD AND BRIDGE FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2015 (With Comparative Actual Totals for the Prior Year Ended December 31, 2014)

			2015	
	2014	Actual	Budget	Variance favorable (unfavorable)
Receipts:				
Taxes:				
Ad valorem tax	\$ 781,837	\$ 792,146	\$ 798,060	\$ (5,914)
Delinguent tax	12,350	9,731	5,000	4,731
Motor vehicle tax	67,972	79,059	68,382	10,677
Recreational vehicle tax	1,113	1,051	1,005	46
16/20M truck tax	9,766	9,686	9,959	(273)
In lieu of tax	612	-	600	(600)
Shared revenue:				, ,
Gasoline tax	248,414	256,267	259,126	(2,859)
State assistance	-	40,322	-	40,322
Charges for services	8,517	4,077	5,000	(923)
Total receipts	1,130,581	1,192,339	\$ 1,147,132	\$ 45,207
Expenditures:				
Highways, streets and bridges:				
Personal services	376,579	420,949	\$ 427,500	\$ 6,551
Commodities	523,979	452,069	557,850	105,781
Contractual services	101,775	91,936	179,750	87,814
Capital outlay	2,992	3,104	20,000	16,896
Transfer to special machinery	20,000	150,000	-	(150,000)
Transfer to special highway	80,000	60,000		(60,000)
Total expenditures	1,105,325	1,178,058	\$ 1,185,100	\$ 7,042
Receipts over (under) expenditures Unencumbered cash, beginning	25,256	14,281		
of year	49,397	74,653	\$ 37,968	\$ 36,685
Unencumbered cash, end of year	\$ 74,653	\$ 88,934		

NOXIOUS WEED FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2015 (With Comparative Actual Totals for the Prior Year Ended December 31, 2014)

		2015						
	2014	Actual	Budget	Variance favorable (unfavorable)				
Receipts:								
Taxes:	A 00.070		A 00.005	4 (500)				
Ad valorem tax	\$ 66,276	\$ 69,419	\$ 69,925	\$ (506)				
Delinquent tax	1,051	831	950	(119)				
Motor vehicle tax	5,556	6,693	5,796	897				
Recreational vehicle tax	91	89	85	4				
16/20M truck tax	808	791	844	(53)				
In lieu of tax	52		55	(55)				
Total receipts	73,834	77,823	\$ 77,655	\$ 168				
Expenditures:								
Highways, streets and bridges:								
Personal services	32,307	35,187	\$ 36,000	\$ 813				
Commodities	165,521	129,976	92,000	(37,976)				
Contractual services	7,041	5,207	8,350	3,143				
Capital outlay	1,155	-	5,500	5,500				
Reimbursed expenditures	(133,220)	(108,874)	(50,000)	58,874				
Transfer to noxious weed capital outlay	5,000	15,000		(15,000)				
Total expenditures	77,804	76,496	\$ 91,850	\$ 15,354				
Receipts over (under) expenditures	(3,970)	1,327						
Unencumbered cash, beginning of year	14,958	10,988	\$ 14,195	\$ (3,207)				
Unencumbered cash, end of year	\$ 10,988	\$ 12,315						

EMPLOYEE BENEFITS FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2015 (With Comparative Actual Totals for the Prior Year Ended December 31, 2014)

						2015				
	2014		2014			Actual		Budget	fa	ariance avorable favorable)
Receipts:										
Taxes:										
Ad valorem tax	\$	807,685	\$	879,044	\$	885,646	\$	(6,602)		
Delinquent tax	Ψ	12,137	Ψ	10,095	Ψ	3,000	Ψ	7,095		
Motor vehicle tax		68,123		81,583		70,641		10,942		
Recreational vehicle tax		1,116		1,085		1,039		46		
16/20M truck tax		9,770		9,707		10,288		(581)		
In lieu of tax		632		5,767		525		(525)		
III lied of tax		032				323		(323)		
Total receipts		899,463		981,514	\$	971,139	\$	10,375		
Expenditures:										
General government:										
Social security		112,437		113,401	\$	120,000	\$	6,599		
KPERS		141,107		151,132		160,000		8,868		
Vision and life insurance		10,154		9,235		12,000		2,765		
Short term disability		7,614		7,755		10,000		2,245		
Health insurance premiums		555,302		565,971		700,000		134,029		
Kansas unemployment tax		1,199		1,216		3,000		1,784		
Worker's compensation insurance		37,238		30,682		40,000		9,318		
Dental insurance		-		172		-		(172)		
Reimbursements		53		391				(391)		
Total expenditures		865,104		879,955	\$	1,045,000	\$	165,045		
Receipts over (under) expenditures		34,359		101,559						
Unencumbered cash, beginning of year		112,126		146,485	\$	73,861	\$	72,624		
Unencumbered cash, end of year	\$	146,485	\$	248,044						

HEALTH FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2015 (With Comparative Actual Totals for the Prior Year Ended December 31, 2014)

		2015				
		•		Variance		
				favorable		
	2014	Actual	Budget	(unfavorable)		
Receipts:						
Taxes:						
Ad valorem tax	\$ 127,252	\$ 128,295	\$ 129,241	\$ (946)		
Delinquent tax	2,057	1,588	500	1,088		
Motor vehicle tax	11,113	12,870	11,130	1,740		
Recreational vehicle tax	182	171	164	7		
16/20M truck tax	1,604	1,583	1,621	(38)		
In lieu of tax	100	-	75	(75)		
Shared revenue:				, ,		
Federal and state aid	41,306	40,724	7,500	33,224		
Charges for services	35,749	32,774	20,000	12,774		
Other	4,991	3,535	<u> </u>	3,535		
				_		
Total receipts	224,354	221,540	\$ 170,231	\$ 51,309		
Expenditures:						
Health and welfare:						
Personal services	139,553	127,697	\$ 140,000	\$ 12,303		
Commodities	32,432	34,576	25,950	(8,626)		
Contractual services	24,362	24,438	20,500	(3,938)		
Capital outlay	933	1,465	20,000	(1,465)		
Transfer to capital improvement	10,000	10,000	10,000	(1,100)		
Transfer to equipment reserve	5,000	10,000	-	(10,000)		
Budget credit for grants	-	-	33,865	33,865		
3.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1						
Total expenditures	212,280	208,176	\$ 230,315	\$ 22,139		
Receipts over (under) expenditures	12,074	13,364	_	_		
Unencumbered cash, beginning	12,014	10,004				
of year	41,922	53,996	\$ 26,219	\$ 27,777		
Unencumbered cash, end of year	\$ 53,996	\$ 67,360				

HOSPITAL MAINTENANCE FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2015 (With Comparative Actual Totals for the Prior Year Ended December 31, 2014)

			2015						
	2014		Actual		Budget	Variance favorable (unfavorable			
Receipts:									
Taxes:									
Ad valorem tax	\$	204,263	\$ 273,285	\$	275,352	\$	(2,067)		
Delinquent tax		3,371	2,852		1,000		1,852		
Motor vehicle tax		17,842	20,663		17,867		2,796		
Recreational vehicle tax		292	275		263		12		
16/20M truck tax		2,618	2,541		2,602		(61)		
In lieu of tax		160			100		(100)		
Total receipts		228,546	299,616	\$	297,184	\$	2,432		
Expenditures:									
Transfers to related municipal entity		230,232	 300,000	\$	300,000	\$			
Receipts over (under) expenditures Unencumbered cash, beginning		(1,686)	(384)						
of year		5,134	3,448	\$	2,816	\$	632		
Unencumbered cash, end of year	\$	3,448	\$ 3,064						

SPECIAL DRUG AND ALCOHOL FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2015 (With Comparative Actual Totals for the Prior Year Ended December 31, 2014)

		2015					
	 2014		octual	E	Budget	fa	ariance vorable avorable)
Receipts:							
Local alcohol and liquor tax	\$ 4,887	\$	4,383	\$	5,000	\$	(617)
Expenditures: Health and welfare:							
Contractual services	 7,400		6,948	\$	12,000	\$	5,052
Receipts over (under) expenditures Unencumbered cash, beginning	(2,513)		(2,565)				
of year	 6,957		4,444	\$	7,000	\$	(2,556)
Unencumbered cash, end of year	\$ 4,444	\$	1,879				

SPECIAL PARKS AND RECREATION FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2015 (With Comparative Actual Totals for the Prior Year Ended December 31, 2014)

				2015		
	2014		 Actual	 Budget	Variance favorable (unfavorable)	
Receipts: Local alcohol and liquor tax	\$	669	\$ 527	\$ 1,000	\$	(473)
Expenditures			 	\$ 10,000	\$	10,000
Receipts over (under) expenditures Unencumbered cash, beginning		669	527			
of year		8,303	 8,972	\$ 9,303	\$	(331)
Unencumbered cash, end of year	\$	8,972	\$ 9,499	\$ 303	\$	9,196

NOXIOUS WEED CAPITAL OUTLAY FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2015 (With Comparative Actual Totals for the Prior Year Ended December 31, 2014)

			2015					
	2014			Actual	B	Budget	fa	ariance vorable avorable)
Receipts:								
Transfer from noxious weed	\$	5,000	\$	15,000	\$		\$	15,000
Expenditures: Highways, streets and bridges:				0.075	•	0.004	•	5.000
Capital outlay				3,375	\$	8,664	<u>\$</u>	5,289
Receipts over (under) expenditures Unencumbered cash, beginning		5,000		11,625				
of year		8,664		13,664	\$	8,664	\$	5,000
Unencumbered cash, end of year	\$	13,664	\$	25,289				

EDWARDS COUNTY 911 FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2015 (With Comparative Actual Totals for the Prior Year Ended December 31, 2014)

			2015						
	2014		Actual		Budget	fa	Variance favorable (unfavorable)		
Receipts:									
Licenses, permits and fees Interest	\$	50,160 32	\$ 50,199 34	\$	50,000	\$	199 34		
Total receipts		50,192	 50,233	\$	50,000	\$	233		
Expenditures: Public safety:									
Contractual services		13,221	18,546	\$	125,000	\$	106,454		
Capital outlay		21,808	 252				(252)		
Total expenditures		35,029	 18,798	\$	125,000	\$	106,202		
Receipts over (under) expenditures		15,163	31,435						
Unencumbered cash, beginning of year		84,307	 99,470	\$	82,565	\$	16,905		
Unencumbered cash, end of year	\$	99,470	\$ 130,905	\$	7,565	\$	123,340		

NON-BUDGETED SPECIAL PURPOSE FUNDS

SCHEDULE OF RECEIPTS AND EXPENDITURES REGULATORY BASIS

For the Year Ended December 31, 2015

	Economic development		_ef & version	Special law enforcement		cro-loan
Receipts:						
Grants	\$	-	\$ -	\$ -	\$	-
Licenses, permits and fees		-	8,359	-		-
Interest		-	-	-		845
Other		-	-	-		4,457
Operating transfers in		40,000	 	 		
Total receipts		40,000	 8,359	 		5,302
Expenditures:						
Personal services		38,261	-	-		-
Commodities		-	-	-		-
Contractual services		-	-	-		445
Capital outlay		-	5,613	-		-
Operating transfers out			 	 		
Total expenditures		38,261	 5,613	 		445
Receipts over (under) expenditures		1,739	2,746	-		4,857
Unencumbered cash, beginning of year			4,043	9,921		20,077
Unencumbered cash, end of year	\$	1,739	\$ 6,789	\$ 9,921	\$	24,934

	art up loan	ŀ	Special nighway provement		Special achinery	Multi-year capital improvement		Equipment		Retainage contracts	
\$	-	\$	139,004	\$	14,590	\$	-	\$	-	\$	-
	- 231		_		-		-		-		-
	989		- -		2,189		39,605		2,567		1,474
	-		60,000		150,000		110,000		110,000		
	1,220		199,004		166,779		149,605		112,567		1,474
	_		_		_		_		_		_
	_		119,687		24,281		_		_		_
	1,220		3,598		, -		-		-		1,433
	-		11,797		47,154		21,006		61,107		-
	1,220		135,082		71,435		21,006		61,107		1,433
	-		63,922		95,344		128,599		51,460		41
			100,846		237,702		480,464		466,907		707
•		Φ.	404.700	Φ.	222.046	Φ.	000 000	Φ.	F40 007	c	740
\$	-	\$	164,768	\$	333,046	\$	609,063	\$	518,367	\$	748

NON-BUDGETED SPECIAL PURPOSE FUNDS

SCHEDULE OF RECEIPTS AND EXPENDITURES REGULATORY BASIS

For the Year Ended December 31, 2015

	Deeds technology		ncealed carry andgun	pre	ergency epared- ness	Offender registration	
Receipts:							
Grants	\$	-	\$ -	\$	-	\$	-
Licenses, permits and fees		8,136	163		-		1,020
Interest		7	-		-		-
Other		-	-		-		-
Operating transfers in							
Total receipts		8,143	163				1,020
Expenditures:							
Personal services		-	-		_		500
Commodities		-	-		-		-
Contractual services		-	-		2,069		-
Capital outlay		3,652	-		1,762		-
Operating transfers out			 				
Total expenditures		3,652	 		3,831		500
Receipts over (under) expenditures		4,491	163		(3,831)		520
Unencumbered cash, beginning of year		21,160	 4,428		4,990		4,320
Unencumbered cash, end of year	\$	25,651	\$ 4,591	\$	1,159	\$	4,840

	Clerks hnology		easurer hnology	train	ecutor's ing and stance		Special motor vehicle		Total
\$	_	\$	_	\$	_	\$	_	\$	153,594
Ψ	1,885	Ψ	1,885	Ψ	868	Ψ	32,611	Ψ	54,927
	-,000		-,000		-		-		1,083
	_		_		_		_		51,281
	_		_		_		_		470,000
		-							,,,,,,,
	1,885		1,885		868		32,611		730,885
							· · ·		,
	-		-		_		6,643		45,404
	-		-		-		4,256		148,224
	-		-		407		4,836		14,008
	-		-		-		1,136		153,227
	-		-		-		12,041		12,041
	-		-		407		28,912		372,904
							_		_
	1,885		1,885		461		3,699		357,981
	-		-		2,065		12,041		1,369,671
æ	1 005	¢	1 005	œ	2 526	\$	15 740	\$	1 707 650
\$	1,885	\$	1,885	\$	2,526	Φ	15,740	φ	1,727,652

AGENCY FUNDS

SUMMARY OF RECEIPTS AND DISBURSEMENTS REGULATORY BASIS

For the Year Ended December 31, 2015

	Beginning			Ending
<u>Funds</u>	cash balance	Receipts	Disbursements	cash balance
County clerk	\$ 334	\$ 437	\$ 492	\$ 279
Register of deeds	3,353	63,014	66,367	-
District court	1,483	212,897	145,158	69,222
Law library	17,089	3,955	1,235	19,809
Sheriff	11,322	39,569	37,393	13,498
Tax collection accounts	5,407,400	9,155,404	9,051,643	5,511,161
Local taxing districts	503	4,584,038	4,584,050	491
Motor vehicle fees and				
sales tax collections	13,674	512,180	518,404	7,450
Heritage trust	447	3,843	3,427	863
Oil/Gas valuation	146,217	29,427	-	175,644
Payroll clearing funds		1,355,784	1,355,784	
Total	\$ 5,601,822	\$ 15,960,548	\$ 15,763,953	\$ 5,798,417